



## **CARIM EAST – CONSORTIUM FOR APPLIED RESEARCH ON INTERNATIONAL MIGRATION**

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### ***Statistical data collection on migration in Ukraine***

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## **Introduction**

National statistics (official data) in Ukraine on migration issues include state statistics, such as information collected by the **State Statistics Service of Ukraine and ministerial statistics**, and data collected by the ministries and state agencies on given aspects of migration. Here and below all the institutional establishments in Ukraine are listed under their current names: in April 2011 a complete reorganisation of these authorities was made, and a number of establishments were renamed or combined with other establishments. In 2012, the Ministry of Revenue and Duties of Ukraine was established by a merging of the State Tax Service and the State Customs Service of Ukraine. In 2013, the Ministry of Education and Science, Youth and Sports of Ukraine was divided into the Ministry of Education and Science of Ukraine and the Ministry of Youth and Sports of Ukraine.

## **1. Sources of the State Statistics Service of Ukraine**

### **1.1. Population census**

The first all-Ukrainian **population census** was carried out in 2001 (the census date – December 5, 2001). The next census, originally planned for 2011, was postponed until 2012, and then again until 2013, and now has been postponed until 2016. The 2001 census programme included 19 questions. The following questions referred to the record of resettlements: Question No. 3 on the type of residence (permanent residence, temporary residence or temporary absence); Question No. 5 ‘Your place of birth’; Question No. 8 ‘Your citizenship’; Question No. 16 ‘Your place of work’ (within the residence area or any other area); Question No. 18 ‘Have you resided in this location continuously since birth?’. Based on the census results, a number of statistical collections have been published, including ‘Population of Ukraine by Birthplace and Citizenship’ as well as ‘Population Migration’.

### **1.2 Current record of changes of place of residence**

The system is carried out by way of direct registration (removal from the register) at the place of residence. Registration forms are completed for individuals who arrived at the place of residence for 6 months or longer. Registration is carried out by entities of the State Migration Service of Ukraine but the data are processed by the State Statistics Service. Currently only information contained in identification documents is entered; previously more extensive information was collected.

### **1.3 Labour Force Survey**

The Labour Force Survey is carried out monthly. A study questionnaire includes an answer option of ‘S/he is abroad’ to the question on the reasons for household member’s absence and an option ‘Outside Ukraine’ to the question on the individual’s place of work. Information from the respective questions is not processed on a regular basis. Questions on the number of persons with permanent residence in the Ukraine who work temporarily, seasonally or permanently abroad, are included in the form of two regular studies. Yet the quality of this information is not entirely satisfactory: the number of labour migrants is underreported, since collection of this information is not the main objective of the study.

### **1.4 Records on persons with an academic degree**

Besides, the State Statistics Service gathers information about emigrants with academic degrees (records cover only those individuals who used to work in scientific and educational institutions prior to emigration).

## 2. Sources of various Ministries

Statistical data on migration are collected by the State Migration Service of Ukraine, the State Border Service of Ukraine, the State Employment Service of the Ministry of Social Policy of Ukraine, the Ministry of Foreign Affairs of Ukraine, and the Ministry of Education and Science of Ukraine. In addition, a number of departments (the Ministry of Revenue and Duties of Ukraine, the Pension Fund of Ukraine, the State Judicial Administration of Ukraine, and others) track the citizenship of persons subject to registration in their departmental statistics. Data collection on migration by the above institutions is regulated by internal orders and ordinances. The administrative data of the above ministries and departments is partially transferred to the State Statistics Service of Ukraine.

Ukraine's embassies and consular services abroad fill out **consular records** on Ukrainian citizens. These data may be unified based on the data of all the diplomatic representations for a given period following a special inquiry of the state authorities. The Ministry of Foreign Affairs does not gather continuous statistics from consular records at the national level.

The State Migration Service of Ukraine was established on the basis of the now abolished State Committee on Nationalities and Religions of Ukraine as well as a number of entities of the Ministry of the Interior. The State Employment Service of the Ministry of Social Policy of Ukraine submits data on Ukrainian citizens temporarily working abroad (employed via licensed agencies) as well as on foreign nationals temporarily working in Ukraine. The State Migration Service submits data on refugees to the State Statistics Service, the State Border Service submits data on the number of individuals and cars allowed through the state border of Ukraine; the distribution of foreign nationals and stateless persons entering Ukraine, by purpose for their trip and citizenship; and the number of citizens of Ukraine leaving Ukraine. Information collected and distributed by the State Statistics Service is made available free of charge upon request of Ukrainian budgetary organisations as well as to representatives of international organisations in Ukraine. Information provided upon inquiries of other institutions, private persons and foreign nationals can be charged for. The same is true of census data covered by the programme of census data processing. Information not covered by census data processing can be presented to Ukrainian and foreign establishments upon request as a paid service (the price is high).

Administrative data of ministries and state agencies (apart from those submitted to the State Statistics Service) are not published or are published for internal use only. Administrative data of ministries and state agencies can be provided upon request; since the Ukrainian law "On Access to Public Information" was introduced, the degree to which requests are fulfilled has significantly increased.

## 3. Sources of the National Bank of Ukraine

The National Bank of Ukraine gathers statistics on the balance of payment, including, among other questions, remittances sent by Ukrainians working abroad. Thus, remittances sent via the banking system and international money transfer systems are registered. Financial resources brought via informal channels can only be estimated.

## 4. Specific sample surveys

Special sampling observations devoted to migration issues are carried out in Ukraine only by non-governmental organisations and do not have the status of official sources of information. The only migration studies of a conditionally official nature are the Studies of Labour Migration carried out in mid 2008 and mid 2012. The 2008 study was conducted as an additional module to two studies regularly run by the State Statistics Service and having an official status: the study of population economic activity and the study of household-living conditions. The 2012 study was conducted as an additional module only for the population survey (households) on economic activity.

## **Conclusion**

In general, the state of migration statistics in Ukraine is not fully satisfactory. The coverage of migrants, both immigrants and emigrants, based on the existing sources of information is not exhaustive. Frequently data on the same category of migrants coming from different sources are not congruent. The most striking example of this is the number of individuals arriving in Ukraine to study; the number of persons arriving in Ukraine for the purpose of studying (in accordance with the data of the State Border Service of Ukraine), the number of foreign nationals registered in entities of the Ministry of the Interior as students, and the number of students – foreign nationals or stateless persons who study at universities of Ukraine (in accordance with the data of the Ministry of Education, Science, Youth and Sports) do not correspond. The numbers differ considerably depending on the citizenship of students. Cooperation between the authorities of Ukraine on migration records is then clearly insufficient.

Inward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<p><b>Ukrainian Population Census</b></p> <p><b>Main info:</b> Primary source; stock data.</p> <p><b>Periodicity:</b> Scheduled every 10 years; in reality the first intercensal period was 13 years, the second (according to the latest data) will be 15 years</p>	State Statistics Service of Ukraine.	It covers <b>migrants</b> defined according to country of citizenship, place of birth, and lack of a continuous residence at current settlement.	Population distribution by country of citizenship and country of birth and according to duration of stay at a given place of residence, previous country of residence	<ol style="list-style-type: none"> <li>1. Data are collected on available and permanent population – the record covers individuals permanently residing in Ukraine, including individuals who have gone abroad (up to 1 year) and individuals on temporary residence; the record does not cover foreign nationals working in the diplomatic corps of their countries</li> <li>2. Information is based on statements of respondents; information on individuals who are temporarily away is based on statements of household members</li> </ol>	<p>(+) Continuous observation;</p> <p>(-) Considerable time lapses;</p> <p>(-) Limited number of questions.</p>

Inward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Current record of changes of the place of residence.</b> <b>Main info:</b> Primary source; flow data <b>Periodicity:</b> Continuous registration;	State Statistics Service of Ukraine (data processing and dissemination)	The term 'arrivals' is used. <b>Arrivals</b> include people who register in a place of residence for at least 6 months.	Arrivals by country of citizenship and country of origin and according to sex and age.	Data are recorded based on information provided in IDs.	(+) Gaining information on the socio-demographic characteristics of migrants at the moment of migration; (-) Incomplete coverage of individuals; (-) Limited information on arrivals.
<b>Records of foreign nationals temporarily working in Ukraine.</b> <b>Main info:</b> Primary source; stock and flow data <b>Periodicity:</b> Continuous registration	State Employment Service of Ukraine	It covers <b>foreign nationals temporarily working</b> in Ukraine	Number of foreign nationals temporarily working in Ukraine at the beginning and the end of the year, number of incomers and outcomers during a year and their socio-demographic characteristics.	Foreign nationals with work permits are accounted for.	(-) Data cover only officially working foreign nationals.
<b>Records of foreign nationals in Ukraine.</b>	State Migration Service of Ukraine	It covers <b>registered foreign nationals.</b>	Number of foreign nationals registered with internal affairs bodies, number of identified illegal migrants, number of foreign nationals expelled from Ukraine,	Foreign nationals and stateless persons residing in Ukraine in a lawful manner are obliged to register with internal affairs bodies in an established order and leave Ukraine after the expiry of	(+) The most exhaustive source of information on foreign nationals residing in Ukraine.

<b>Main info:</b> Primary data; stock and flow data			number of foreign nationals with a ban on entering Ukraine, number of immigrants registered with internal affairs bodies, distribution of foreign nationals by country of citizenship and purpose of trip to Ukraine.	the respective period of stay. Identified illegal migrants are also registered.	
<b>Periodicity:</b> continuous registration					
<b>Records of refugees and asylum-seekers.</b>	State Statistics Service of Ukraine.	It covers <b>refugees and asylum seekers</b>	Number of applications seeking a refugee status; number of applications seeking a refugee status that are being processed; number of individuals granted a refugee status; number of individuals holding a refugee status at the beginning of the year; socio-demographic characteristics of refugees and their distribution by country of citizenship	An asylum seeker is determined by the application of a foreigner; refugee status is granted in accordance with the law.	(+) The only source of information on refugees.
<b>Main info:</b> Primary source; stock and flow data					
<b>Periodicity:</b> Continuous registration.					
<b>Crossing-border statistics</b>	The State Border Service	It covers <b>persons crossing the state border</b> including visitors.	Number of foreign nationals entering Ukraine, their distribution by the purpose of arrival and country of citizenship; number of individuals not allowed through the state border of Ukraine, number of individuals handed over to the border services of other states.	Account is taken of all the individuals crossing the border including individuals caught while attempting to cross the border illegally.	(-) In practice what is registered is not the number of people crossing the border but the number of border crossings – the same person can be registered several times;
<b>Main info:</b> Primary source; flow data.					
<b>Periodicity:</b> Continuous registration (aggregated by year).					(-) It includes visitors.

Inward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Records of foreign students.</b>	The Ministry of Education and Science of Ukraine	It covers <b>foreign students</b> at Ukrainian universities.	Number of foreign students by country of citizenship	A foreign student is registered when passing entrance exams to the university and is removed from the record upon graduation or expulsion	(+) The most precise data on foreign students.
<b>Main info:</b> primary data; flow and stock data					
<b>Periodicity:</b> continuous registration					
<b>The state register of natural persons – tax-payers</b>	The Ministry of Revenue and Duties of Ukraine	It covers <b>foreign nationals registered as tax-payers</b>	Total number of foreign nationals registered as tax-payers	Information on citizenship is registered on a tax-payer's record card	(-) Prior to 2011 no info on detailed country of citizenship was recorded.
<b>Main info:</b> primary data;					
<b>Periodicity:</b> continuous registration					



Outward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Ukrainian Population Census</b>	State Statistics Service of Ukraine.	It covers <b>Ukrainians working abroad</b>	Number of individuals working abroad, their distribution by countries, types of activity, occupations, employment status, level of education.	<b>1.</b> Information is based on statements of respondents; information on individuals who are temporarily away is based on statements of their household members	(+) Continuous observation; (-) Considerable time lapses; (-) Limited number of questions.
<b>Main info:</b> Primary source; stock data.					
<b>Periodicity:</b> Scheduled roughly every 10 years; in reality the first intercensal period was 13 years, the second (according to the latest data) will be 15 years					

Outward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Current record of changes of the place of residence.</b> <b>Main info:</b> Primary source; flow data <b>Periodicity:</b> Continuous registration;	State Statistics Service of Ukraine (data processing and dissemination)	The term 'departures' is used. <b>Departures</b> include people deregistering from the register at the place of residence with internal affairs for at least 6 months, having a foreign country as destination.	Departures by sex, age, country of origin, country of citizenship.	Data are recorded based on information provided in IDs.	(+) Gaining information on socio-demographic characteristics of migrants at the moment of migration; (-) Incomplete coverage of individuals; (-) Limited information on outcomers.
<b>Study of population economic activity</b> <b>Main info:</b> Sampling observation <b>Periodicity:</b> Monthly					
	The State Statistics Service	It covers <b>persons declaring a place of work outside Ukraine</b> at the moment of the observation.	Number of individuals working outside Ukraine, their socio-demographic characteristics.	A sample is formed using the procedure of stratified multi-layer selection and covers the following stages: exclusion of territories that cannot be studied; exclusion of population not subject to observation; stratification of the population total; selection of first-grade territorial entities; selection of second-grade territorial entities (only urban settlements); selection of households. Various selected households have different weights in the final data base. Employment of an individual during the last week before the study is taken into account.	(-) Data are not processed at this stage.

Outward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<p><b>Observations of labour migration issues</b></p> <p><b>Main info:</b> Special observations as an additional module to the study of population economic activity (see above)</p> <p><b>Periodicity:</b> Special observations (2008 and 2012)</p>	The State Statistics Service	<p>Emigrant workers: 2008- persons of working age (women 15-54 years, men 15-59 years) who have been abroad for work at least once from January 2005 to the interview date in May-June 2008. Cross-border commuters are not taken into account.</p> <p>2012- persons aged 15-70 years who have been abroad for work at least once from January 2010 to the interview date in May 2012. Cross-border commuters are not taken into account.</p>	<p>Working-age citizens of Ukraine involved in paid economic activity on the territory of other countries on a permanent, seasonal or temporary basis.</p> <p>a) Many important characteristics of migrants (who are either living abroad or have returned) such as: gender; age; level of education; region of origin; reason for overseas employment; profession; type of economic activity in the host country and before departure abroad; intention to extend stay abroad; willingness and ability to return to Ukraine; country of destination; frequency of travel and length of stay abroad.</p> <p>b) Basic information about remittances and household expenditures</p>	<p>A sample is formed using the procedure of stratified multi-layer selection and covers the following stages: exclusion of areas that cannot be studied; exclusion of population not subject to observation; stratification of the population total; selection of first-grade territorial entities; selection of second-grade territorial entities (only urban settlements); and selection of households. Various selected households have different weights in the final data base.</p>	<p>(+) The source of the most exhaustive data on labour migration.</p>

Outward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Statistical record of the development of rural settlements</b> <b>Main info:</b> Special cyclic observation, migration evaluation data <b>Periodicity:</b> Annual	The State Statistics Service	It covers <b>rural population working abroad</b> (no exact definition)	Total number of rural citizens working abroad	The form is completed by the chairman of the rural council	(-) Reliability of data is low; (-) Migration recording is not the key task of reporting.
<b>Record of emigrants with academic degrees.</b> <b>Main info:</b> primary data; stock and flow data. <b>Periodicity:</b> continuous registration	The State Statistics Service	It covers <b>individuals holding an academic degree and resigning from work at an academic or scientific institution to go abroad</b>	Number of doctors and candidates of science who have gone abroad, their socio-demographic characteristics.	Information is provided by institutions that carry out scientific or educational activity	(+) Data are made available free of charge upon request of budgetary organisations in Ukraine; paid data are provided upon request of other establishments, private persons and foreign nationals.
<b>Records of Ukrainian citizens temporarily working abroad.</b> <b>Main info:</b> primary data; flow and stock data. <b>Periodicity:</b> continuous registration	The State Employment Service of Ukraine	It covers <b>Ukrainian citizens temporarily working abroad</b> (employed via official intermediaries)	Number of Ukrainian citizens temporarily working abroad, number of individuals employed under the contractor agreement and their socio-demographic characteristics	Information is provided by commercial offices, agencies and other organisations that carry out activities related to the employment of Ukrainian citizens abroad, and Ukrainian enterprises that have concluded contractor an agreement with foreign enterprises	(-) Data refer to a single, not numerous segments of labour migrants

Outward migration: relevant information on sources					
Source	Institutional body in charge of collecting and diffusing data	Population of reference	Migration related variables contained in the source	Data collection methodology	Advantages (+) and drawbacks (-) compared with other sources
<b>Crossing-border statistics.</b>	The State Border Service	It covers <b>persons crossing the state border</b> including visitors.	Number of people leaving Ukraine.	Account is taken of all the individuals crossing the border including individuals caught while attempting to cross the border illegally.	(-) In practice what is registered is not the number of people crossing the border but the number of border crossings – the same person can be registered several times; (-) It includes visitors.
<b>Main info:</b> Primary source; flow data					
<b>Periodicity:</b> Continuous registration (aggregated by year).					
<b>Consular records of Ukrainian citizens abroad.</b>	Diplomatic and consular authorities abroad	It covers <b>Ukrainian citizens registered at consulates</b>	Number of Ukrainian citizens registered at consulates	Information is accumulated at the level of individual diplomatic and consulate authorities	(-) At the national level results are not regularly given.
<b>Main info:</b> primary data, stock and flow data					
<b>Periodicity:</b> continuous registration					
<b>Statistics of the balance of payment.</b>	The National Bank of Ukraine	It covers <b>payment detail options 'Remuneration of labour' and 'Private remittance'</b>	Volumes of private money transfers including remuneration of labour and private remittances, remittances of employees working abroad, financial resources brought in via informal channels	A type of payment detail is indicated by the sender. In accordance with Ukrainian legislation remittances to permanent residents of Ukraine shall be accompanied by payment details.	(+) Complete data on remittances via official channels;  (-) Clearly understates data on informal remittances.
<b>Main info:</b> Mixture of primary data and evaluation collection.					
<b>Periodicity:</b> Quarterly					

Data accessibility: Population Census ( <http://2001.ukrcensus.gov.ua>) – data included in the census data processing programme are available free of charge upon request of Ukrainian budgetary organisations, and as paid service - upon request of other institutions, private persons or foreign nationals; data not included in the census data processing programme can be provided as paid service (the price of such data is relatively high); collections can be bought by anyone, they are also available in an electronic format; current record of changes of the place of residence (<http://www.ukrstat.gov.ua/>) – data are made available free of charge upon request of Ukrainian budgetary organisations, paid data are provided upon request of other establishments, private persons and foreign citizens; records of foreign nationals temporarily working in Ukraine (<http://www.dcz.gov.ua/>) – data are made available free of charge upon request of Ukrainian budgetary organisations, paid data are provided upon request of other establishments, private persons and foreign citizens; records of foreign nationals in Ukraine (<http://www.dmsu.gov.ua>) – available upon request; records of refugees and asylum-seekers (<http://www.dmsu.gov.ua>) – available upon request; crossing-border statistics (<http://www.pvu.gov.ua/>) – available upon request; records of foreign students (<http://www.mon.gov.ua>) – available upon request; the state register of natural persons – tax-payers: available upon request; observation of labour migration issues - only published data are available, access to the primary data base is available for project ordering parties and implementers; statistical record of the development of rural settlement – data are available; Record of emigrants with academic degrees – data are made available free of charge upon request of Ukrainian budgetary organisations, paid data are provided upon request of other establishments, private persons and foreign nationals; records of Ukrainian citizens temporarily working abroad (<http://www.dcz.gov.ua/>) – data are made available free of charge upon request of Ukrainian budgetary organisations, paid data are provided upon request of other establishments, private persons and foreign nationals; consular records of Ukrainian citizens abroad - data can be provided only upon request; and statistics of the balance of payment (<http://www.bank.gov.ua/>) – data are available on the website.